



OFFICE OF THE CONTROLLER
CITY AND COUNTY OF SAN FRANCISCO

Greg Wagner
Controller
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Anna Van Degna
Director of Public Finance

MEMORANDUM

TO: Honorable Members, Capital Planning Committee

FROM: Anna Van Degna, Director of the Office of Public Finance
Vishal Trivedi, Office of Public Finance

DATE: Monday, June 23, 2025

SUBJECT: Resolution Authorizing the Issuance and Sale of General Obligation Bonds (Health and Recovery, 2020), Series 2025G in an amount not to exceed \$150,000,000

Recommended Action

We respectfully request that the Capital Planning Committee consider for review and recommendation to the Board of Supervisors (the "Board") a resolution authorizing the issuance and approving the sale of general obligation bonds for the 2020 Health and Recovery bond program, a third issuance in an amount not to exceed \$150,000,000.

In connection with this request, a supplemental appropriation ordinance to appropriate the bond proceeds, and related supporting documents were introduced at the Board of Supervisors meeting on June 17, 2025. Additionally, a supplemental appropriation ordinance de-appropriating a portion of a prior appropriation of general obligation ("GO") bond proceeds for the 2020 Health and Recovery bond program was introduced at the Board of Supervisors meeting on June 17, 2025.

On April 13, 2021, the Board approved Resolution No. 235-21, authorizing the issuance of not-to-exceed \$425,000,000 of Series 2021D GO bonds and on June 8, 2021, the Board approved Ordinance No. 082-21, appropriating \$425,000,000 of Series 2021D GO bond proceeds for the 2020 Health and Recovery bond program. On August 5, 2021, the City issued its Series 2021D-1 and Series 2021D-2 (Health and Recovery, 2020) GO bonds in the aggregate principal amount of \$258,505,000. The supplemental appropriation ordinance to de-appropriate \$160,467,200.00 of Series 2021D GO bonds (Health and Recovery, 2020) from Ordinance No. 082-21 reflects the unissued balance of the 2021D GO bonds.

We will request that these items be heard at the scheduled Budget and Finance Committee meeting on July 9 or July 16, 2025.

Background

On November 3, 2020, a two-thirds majority of voters of the City approved Proposition A, a San Francisco Health and Recovery General Obligation Bond. Proposition A authorizes the sale of up to \$487,500,000 in general obligation bonds to (i) stabilize, improve, and make permanent investments in supportive housing facilities, shelters, and/or facilities that deliver services to persons experiencing mental health challenges, substance use disorder, and/or homelessness; (ii) improve the accessibility, safety and quality of parks, open spaces and recreation facilities; and (iii) improve the accessibility, safety and condition of the City's streets and other public right-of-way and related assets. From this authorization, \$287,290,000 of bonds have been issued to date, and \$200,210,000 remains unissued.

Financing Parameters

The proposed legislation would approve the issuance and sale of the City's General Obligation Bonds, Series 2025G (the "Series 2025G Bonds") under 2020 Proposition A, and appropriation of the Series 2025G Bond proceeds from the sale.

Table 1 below outlines the sources and uses for the Series 2025G Bonds, based on an estimate provided by Fieldman, Rolapp & Associates, a municipal advisory firm registered with the Municipal Securities Rulemaking Board (MSRB). The information below is intended to advise the Board regarding the proposed financing in accordance with Section 5852.1 of the California Government Code.

Table 1: Estimated Sources & Uses of the Series 2025G Bonds

<u>Estimated Sources:</u>	Series 2025G
<u>Not-to-Exceed Par Amount</u>	\$150,000,000
Estimated Par	\$144,730,000
Reserve for Market Uncertainty	5,270,000
Total Sources	\$150,000,000
<u>Estimated Uses:</u>	
<u>Project Fund Deposit</u>	
Project Fund	\$142,918,380
CSA Audit Fee	285,837
Total Project Fund Deposits	\$143,204,217
<u>Delivery Date Expenses</u>	
Cost of Issuance	\$831,423
CGOBOC Fee	144,730
Underwriter's Discount	549,630
Total Delivery Date Expenses	\$1,525,783
Reserve for Market Uncertainty	\$5,270,000
Total Uses	\$150,000,000

Source: Fieldman, Rolapp & Associates, Inc.

Based upon an estimated blended tax-exempt and taxable true interest cost of 6.21% for the Series 2025G Bonds, the Office of Public Finance estimates that this would result in an average annual debt service cost of about \$12,610,000. The anticipated par amount of \$144,730,000 is estimated to generate about \$107,430,000 in interest payments, resulting in approximately \$252,160,000 in total debt service over the anticipated 20-year term of the bonds.

Detailed descriptions of the projects to be financed with proceeds of the Series 2025G Bonds are included in the Bond Accountability Report to be prepared by Department of Public Health and Homeless and Supportive Housing. In addition, a portion of the bond proceeds will be used to pay certain expenses incurred in connection with the issuance and delivery of the bonds, and the periodic oversight and review of the projects by City Services Auditor ("CSA Audit") and the Citizens' General Obligation Bond Oversight Committee ("CGOBOC").

Property Tax Impact

Repayment of annual debt service on the Series 2025G Bonds will be recovered through increases in annual property taxes, the rate of which is estimated to average \$0.00359 per \$100 of assessed value or \$3.59 per \$100,000 of assessed value over the anticipated 20-year term of the bonds. The owner of a residence with an assessed value of \$600,000, assuming a homeowner's exemption of \$7,000, would pay average additional property taxes to the City of approximately \$21.28 per year if the proposed amount of \$144,730,000 of Series 2025G Bonds are sold.

Debt Limit

The City Charter imposes a limit on the amount of general obligation bonds the City can have outstanding at any given time. That limit is 3.00% of the assessed value of property in the City. For purposes of this provision of the Charter, the City calculates its debt limit based on total assessed valuation net of non-reimbursable and homeowner exemptions. On this basis, the City's general obligation debt limit for fiscal year 2024-25 is approximately \$10.54 billion, based on a net assessed valuation of approximately \$351.3 billion. As of June 1, 2025, the City had \$2.80 billion of general obligation bonds outstanding, which equals approximately 0.80% of the net assessed valuation for fiscal year 2024-25. If all the City's voter-authorized and unissued general obligation bonds were issued, the total debt burden would be 1.19% of the net assessed value of property in the City. If the Board approves the issuance of the Series 2025G Bonds and they are issued, the debt ratio would increase by approximately 0.04%, to 0.84% — within the 3.00% legal debt limit.

Capital Plan

The City's adopted Capital Plan includes a financial constraint regarding the City's planned use of general obligation bonds, such that debt service on approved and issued general obligation bonds would not increase property owners' long-term property tax rates associated with repayment of debt service in any given year above fiscal year 2006 levels. The fiscal year 2006 property tax rate for the general obligation bond fund was \$0.1201 per \$100 of assessed value. If the Board approves the issuance of the Series 2025G

Bonds, the property tax rate for general obligation bonds for fiscal year 2025-26 would be maintained below the fiscal year 2006 rate and within the Capital Planning Committee's approved financial constraint.

Additional Information

The appropriation and de-appropriation ordinances and resolution were introduced at the Board meeting on Tuesday, June 17, 2025. The forms of the related financing documents — including the Bond Purchase Contract, Official Notice of Sale, Notice of Intention to Sell, Preliminary Official Statement, Appendix A, Continuing Disclosure Certificate and related documents — were also be submitted at that time.

Financing Timeline

Milestones

Board of Supervisors ("BoS") Introduction
Capital Planning Committee Hearing of Resolution
Budget & Finance Committee Hearing
BoS Consideration of Resolution and First Reading of Ordinances
BoS Second Reading of Ordinances
Estimated Sale & Closing

Dates*

June 17, 2025
June 23, 2025
July 9 or 16, 2025
July 15 or 22, 2025
July 22 or 29, 2025
August/September 2025

**Please note that dates are preliminary and may change.*

Your consideration of this matter is greatly appreciated. Please contact Anna Van Degna (anna.vandegna@sfgov.org) or Vishal Trivedi (vishal.trivedi@sfgov.org) if you have any questions.