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## **Transportation: San Francisco** Capital Budget Update, Equity Integration, Transportation Bond

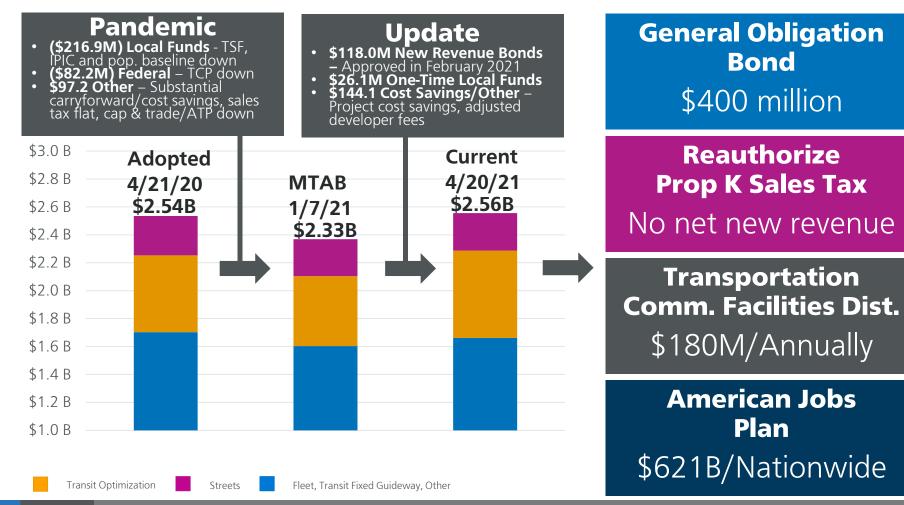
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Capital Planning Committee April 19, 2021

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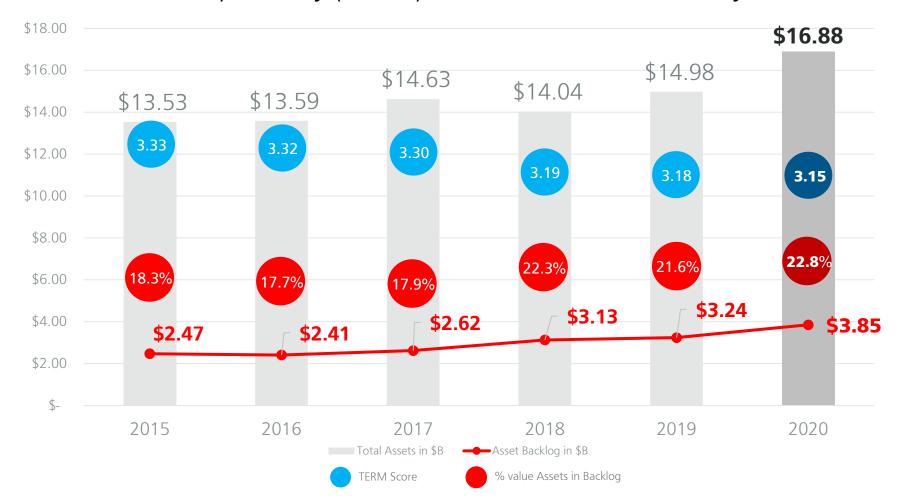
#### **FY 2021 – 2025 Capital Improvement Update** The SFMTA's CIP was adjusted down \$202.2 million as a result of the pandemic but has recovered through new money revenue bonds, one-time local funds, and project savings through austerity.



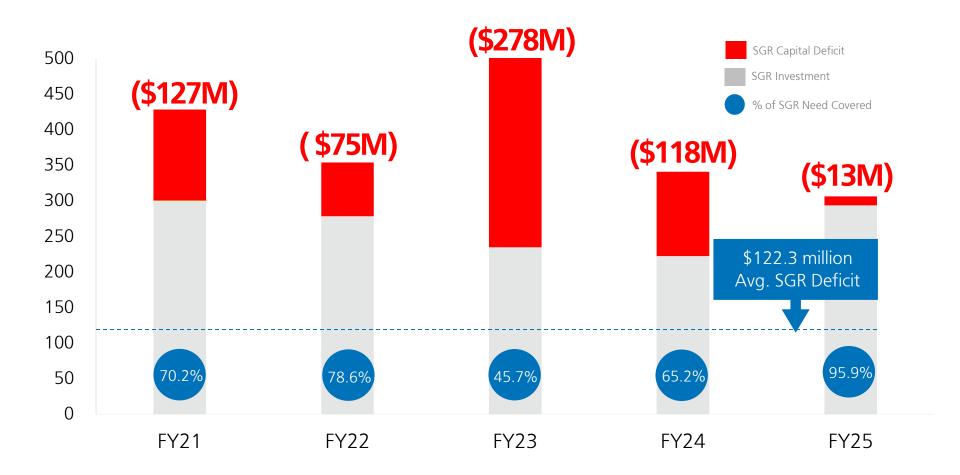
**FY 2021 – 2025 Capital Improvement Update** In FY 21, even with \$118 m in new revenue bonds, there is a \$611.5 million state-of-good repair investment gap in the FY 2021-25 CIP.

	Capital	Budget				5-Year CIP	SG	R
Program	FY21	FY22	FY23	FY24	FY25	Total (Current)	SGR Need	SGR Gap
Fleet	109.1	170.0	151.0	147.0	238.3	815.4	752.4	(222.5)
Transit Optimization	237.9	113.1	76.5	96.3	102	626.2	-	-
Transit Fixed Guideway	116.9	58.5	70.9	69.7	97.4	413.4	305.7	107.7
Streets	77.9	80.0	51.1	32.8	26.2	268.0	-	91.1
Facility	53.3	92.6	39.5	49.8	26.4	261.6	430.3	(260.3)
Signals	34.6	11.9	15.0	12.9	17.2	91.6	237.6	(172.6)
Communications & IT	7.9	3.4	1.1	7.4	5.0	24.7	119.4	(106.3)
Parking	22.0	11.3	11.0	0.0	0.0	44.3	93.3	(49.0)
Security	0.0	3.0	0.0	2.0	3.0	8.0	-	-
Taxi	0.6	0.1	0.1	1.4	0.2	2.5	_	-
Total	653.4	530.5	375.5	357.2	562.1	2,555.7	1,938.7	(611.5)

# Capital UpdateEquityGO Bond4th IssuanceCapital/Infrastructure: Transportation System ConditionPreliminary State-of-Good Repair analysis is done for calendar year 2020.Today, to simply stop the backlog from growing would require an<br/>additional \$492 m/annually (\$2021). Asset costs refined in this cycle.



#### **Capital/Infrastructure: Structural Deficit Analysis (April 2021 updates)** In the 5-year CIP period, we are addressing 68.5% of the state-of-good repair (SGR) need, leaving a gap of \$611.5 million.



## **Strategy: Proposed Federal Infrastructure Package** The proposed American Jobs Plan as well as the reauthorization of the 10-Year Transportation Bill (INVEST Proposal) provide a significant opportunity.

#### \$85 billion to modernize existing public transportation and for transit expansion

- \$55B for state-of-good repair
- \$25B for transit expansion
- \$5B for ADA implementation

#### \$25B for zero-emission transit vehicles

\$20 billion to improve road safety for all users; a new Safe Streets for All program to fund state and local "vision zero" plans and other improvements to reduce crashes and fatalities, especially for cyclists and pedestrians.

- \$8B to expand the Highway Safety Improvement Program
- \$10B for Safe Streets for All Program
- \$1B to support safe driving behaviors
- \$1B for infrastructure modernization grants

\$20 billion for a new program that provides transportation accessibility for disadvantaged areas

\$50 billion in dedicated investments to improve infrastructure resiliency, including rail, roads and other transportation assets

\$25 billion for a dedicated fund specifically for large projects that benefit regional or the national economy

- Fleet Electrification & • Associated Infrastructure
- Cable Car Infrastructure (including the Barn)
- Vision Zero/Major Corridor  $\bullet$ Projects (Fólsom, etc.)
- Vision Zero/Quick Build
- State-of-Good Repair:
  - Facilities
  - Fixed Guideway Traffic Signals

## **Incorporating Equity in Capital Planning** Defining Equity

- A set of social justice practices
- A solid understanding of historical and present-day oppression
- A solid analysis of historical and present-day oppression
- Process applies racial equity when those most impacted by the structural racial inequities are meaningfully involved in the creation and implementation of the institutional policies and practices that impact their lives.

The outcome is to achieve a world where race is no longer a factor in the distribution of opportunity with a goal of fairness for all.



#### Equity

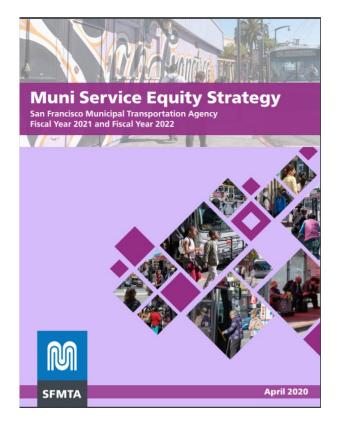
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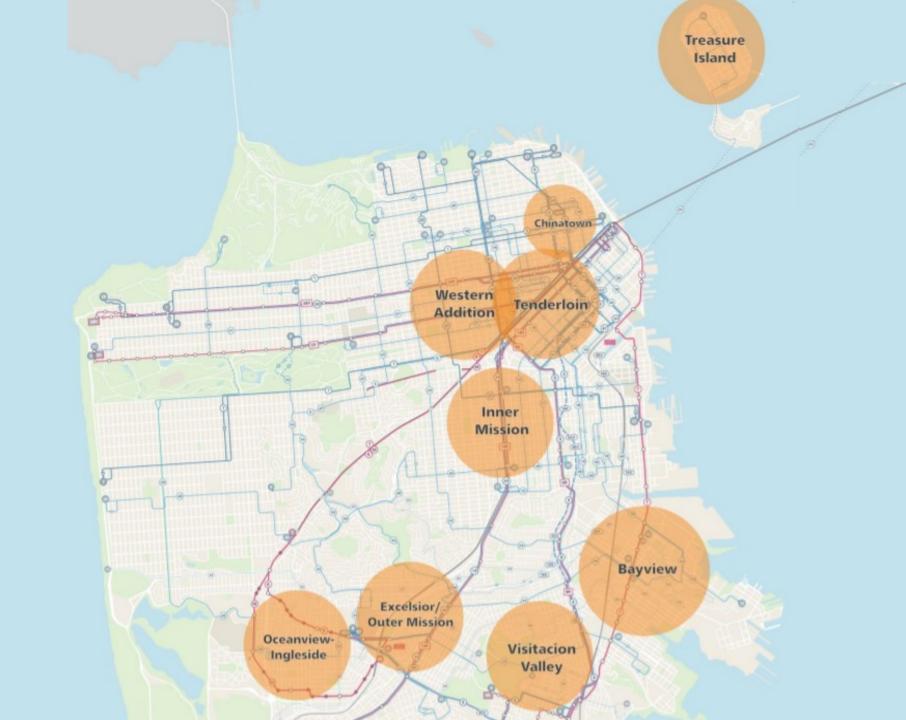
## **Incorporating Equity in Capital Planning** Equity Metrics

## **Muni Equity Strategy**

In May 2014, the San Francisco Municipal Transportation Agency Board of Directors adopted the Muni Service Equity Policy (Equity Policy), a first of its kind policy defining a proactive process for the agency to identify and correct transit performance disparities. The policy was crafted in partnership with advocates working with seniors, people with disabilities, affordable housing, equity/social justice, and public health, collectively known as the Equity Working Group.

Muni Service Equity Policy Muni Service Equity Strategy FY 21 and FY 22

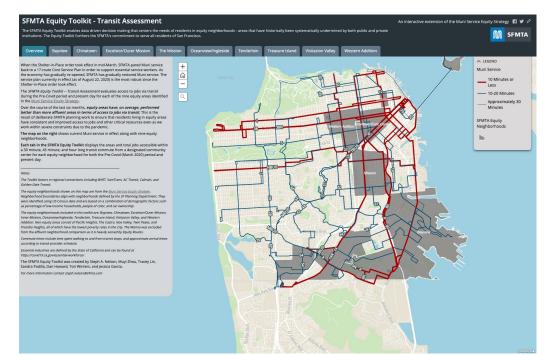




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## **Incorporating Equity in Capital Planning** Equity Metrics

## Other Tools Available – Prototype SFMTA Equity Toolkit



The SFMTA Equity Toolkit – Transit Assessment evaluates access to jobs via transit during the Pre-Covid period and present day.

The map shows current Muni service in effect along with nine equity neighborhoods. Each tab in the SFMTA Equity Toolkit displays the areas and total jobs accessible within a 30 minute, 45 minute, and hour long transit commute from a designated community center for each equity neighborhood for both the Pre-Covid (March 2020) period and present day.

#### SFMTA Equity Toolkit

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## **Incorporating Equity in Capital Planning**

Next Steps

Next Steps	Item	Complete
Learning/ Understanding	TCC Equity Racial Workshop	$\bigcirc$
	Create new seat on TCC related to equity from the Race, Equity Inclusion Office	$\bigcirc$
	Required training on use of Government Alliance on Race and Equity (GARE)	
	Review existing outreach processes to ensure staff consider historical impact, benefits and burdens	
	Adopt equity zones for the 5-Year Capital Improvement Program; develop GIS layer for analysis	
	Adopt policy to perform equity analysis of project proposals using GARE toolkit	
Practices	Planning and DOT/Executive Team evaluate Capital Plan prioritization criteria measures for equity zones, and the transportation service impact as measures outcomes; integrate into the capital plan on-going	
	Develop specific equity-based outreach for future CIP; and if appropriate outreach for prioritization criteria	
Data (Analysis	Evaluate projects by investment type within the adopted equity zones; develop GIS layer and analysis	
Data/Analysis	• Evaluate investments going forward similar to what is performed for State of Good Repair	

2014 Transportation and Road Improvement General Obligation Bond

The Mayor's Transportation Task Force from 2013, **Transportation 2030**, recommended that the SFMTA be included in the City's General Obligation Program.

The 2014 Transportation and Road Improvement General Obligation Bond passed in November 2014 with 71.9% of the vote.

Amount Issued to date: \$373 m Sinal Issuance: \$122.8 m Spring 2021

\*Cost of issuance is \$5.7 million over the program

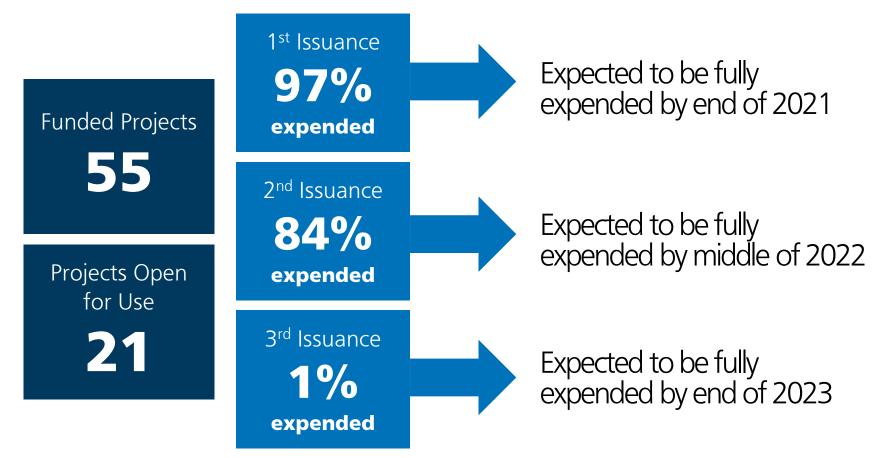
#### 2014 Transportation and Road Improvement General Obligation Bond

	Program Summary	Total Bond (in millions)	Already Issued	Proposed 4th Issuance Amount
ب	Faster, More Reliable Transit	\$191	\$152.3	\$38.6
Transit	Accessibility Improvements	\$30	\$3	\$27
ved T	Muni Facility Upgrades	\$70	\$66.7	\$0
Improved	Major Transit Corridor Improvements	\$28	\$27	\$0
-	Caltrain Upgrades	\$39	\$39	\$0
ets	Pedestrian Safety Improvements	\$68	\$66.4	\$2.6
r Streets	Traffic Signal Improvements	\$22	\$6	\$15.9
Safer	Complete Streets Improvements	\$52	\$12.6	\$37.2
	Estimated Cost of Issuance and Fees and Contingency		\$4.2	\$1.5
	Total	\$500	\$377.2	\$122.8

GO Bond

2014 GO Bond - Performance

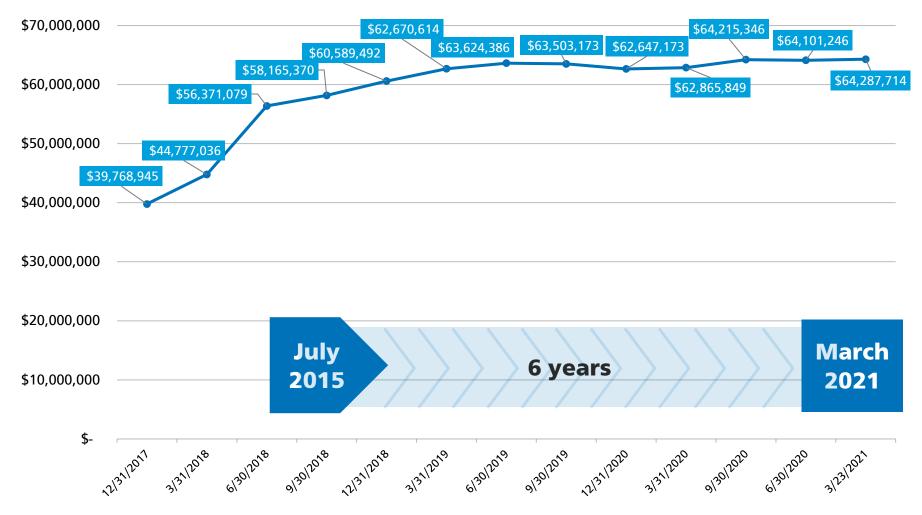
Performance and project delivery have been improving throughout the Bond, by evaluating lessons learned.



GO<u>Bond</u>

#### 1st Issuance – Performance and Spending

#### 1<sup>st</sup> Bond Issuance Expenditures





#### **1**<sup>st</sup> Bond Issuance Expenditures

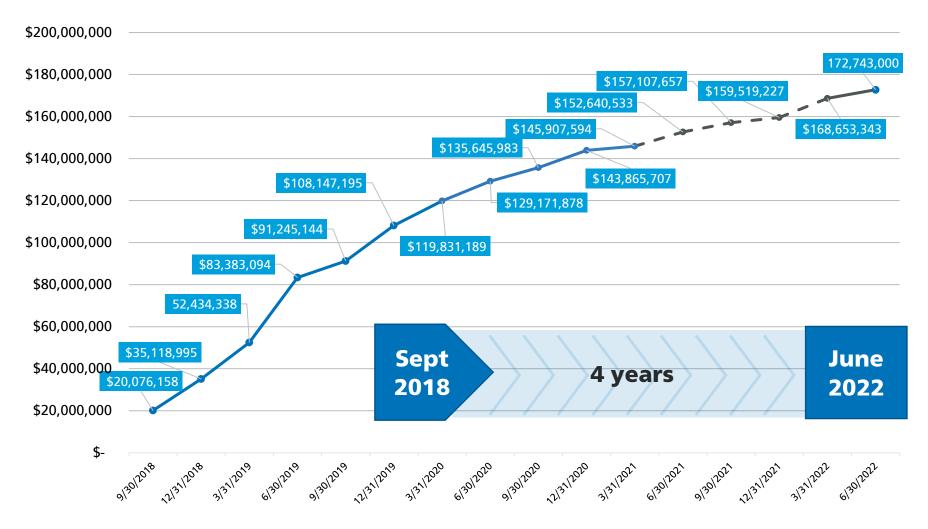


Expended Encumbered Balance

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#### 2nd Issuance – Performance and Spending

#### 2<sup>nd</sup> Bond Issuance Expenditures and Projections

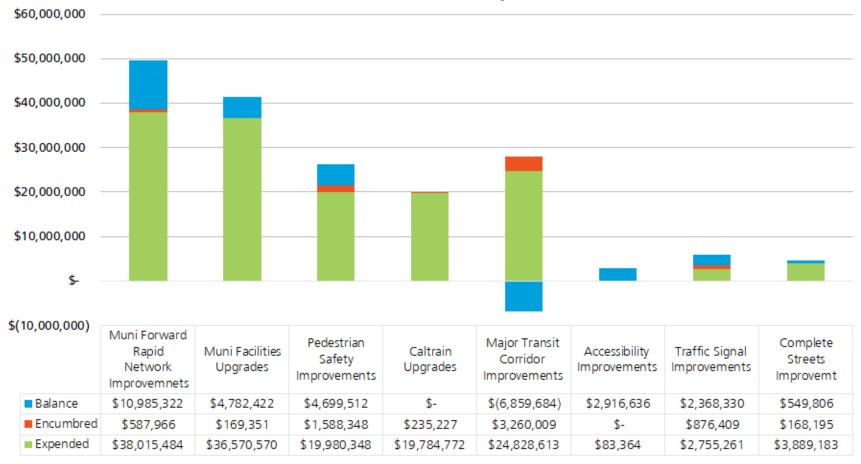


Capital Update Equity GO Bond

#### Update – 2<sup>nd</sup> Issuance

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#### 2<sup>nd</sup> Bond Issuance Expenditures



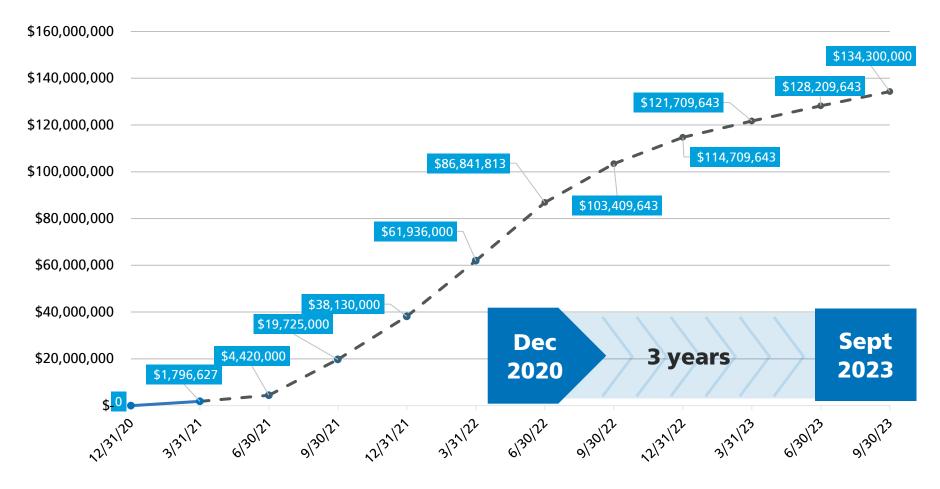
#### Expended Encumbred Balance

\*The second issuance is undergoing a clean up to resolve project negatives. This process has seen delays due to coordination with outsides agencies and accounting complications.

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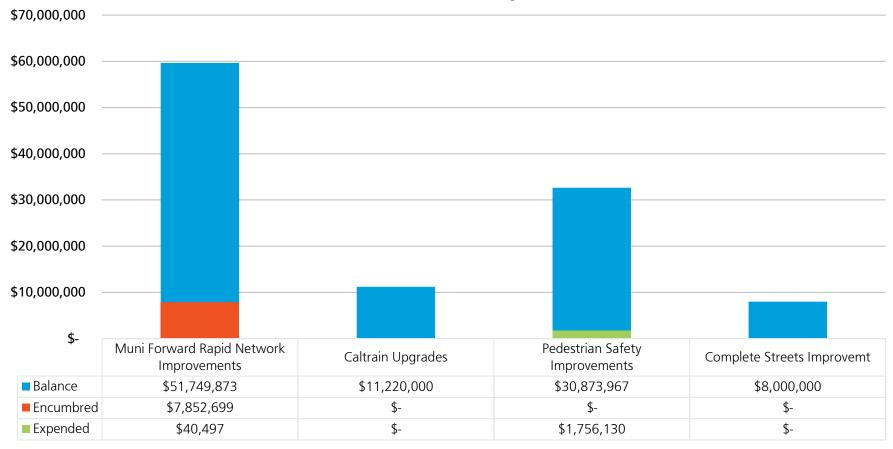
#### 3<sup>rd</sup> Issuance – Performance and Spending

#### **3rd Bond Issuance Expenditures and Projections**





#### **3rd Bond Issuance Expenditures**



Expended Encumbred Balance

#### 4<sup>th</sup> Issuance – Recommendation

## 4th Issuance Projects

- Better Market Street \$63,548,000
- L-Taraval Muni Forward \$11,250,000
- BART Canopies \$42,000,000
- Western Addition Signals \$4,527,882
- Contingency \$788,333
- Cost of Issuance/Fee \$370,785 (est.)

## Total: \$122,785,000

## Sources and Uses

Estimated Sources Par Amount: \$122,785,000

Estimated Uses: \$122,785,000 Project Fund Deposits: \$122,358,443

- Project Fund: \$121,114,215
- CSA Audit Fee: \$244,228

<u>Cost of Issuance</u>: \$180,987 Underwriter's Discount: \$122,785 CGOBOC Fee: \$122,785

## Maximum Not to Exceed: \$122,785,000

## **L** Taraval

West of Sunset Blvd segment is nearing completion (May/June). Sunset Blvd to West Portal will issue Notice to Proceed this summer. Substantial completion scheduled for Fall 2023.

#### Improvements:

- Rail track overhead line replacement
- Water and sewer line replacement
- Surface repaving
- Curb ramp upgrades
- Concrete boarding islands and pedestrian bulbs
- Traffic signals
- New trees and landscaping





## 22 Fillmore (16<sup>th</sup> Street)

East of Potrero segment complete, 22 Bus now operating to Mission Bay. Construction west of Potrero to begin in early 2022.

#### Key Highlights:

- Transit Only Lanes
- Accessible Pedestrian Signals and Visible Crosswalks
- New Bus Shelters and Boarding Islands
- Bus Bulbs for Easier/Safer Boarding
- Bus Priority Traffic Signals
- New Trees and Streetscape
  Improvements

## 28 19<sup>th</sup> Avenue

Construction has been split into four segments. Currently working on the first segment from Lincoln to Noriega: contractors currently focused on sewer and water utility work. The next segment, from Noriega to Taraval, is estimated to start late summer/early fall.

#### Key Highlights:

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- Transit priority and pedestrian safety improvements
- New transit bulbs at 13
  intersections
- New pedestrian bulbs at 19 intersections

## 7<sup>th</sup> & 8<sup>th</sup> St South of Folsom Streetscape

7th St

Bicycle and pedestrian improvements along 7th and 8th Streets between Harrison Street and Market Street:

- Aligned with the Eastern Neighborhoods Transportation Implementation Planning Study
- Includes a new concrete buffered bike lane
- Concrete boarding islands, sidewalk bulbs
- New striping and safe hit posts

## **Safer Streets**

Pedestrian Countdown Signals (PCS) added to 15 High Injury Corridors. Installation of audible pedestrian signals at 12 intersections on Potrero Avenue between 17th Street and 25th Street.

- New or improved signals at more than 28 high-injury network intersections
- Curb bulbs at 19 high-injury network intersections
- Construction of Geary Boulevard
  Pedestrian Improvements
- Additional pedestrian safety improvements coordinated with Muni Forward



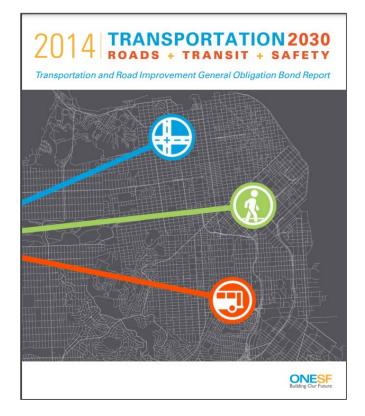
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4<sup>th</sup> Issuance – Recommendation

The proposed 4th issuance is the last issuance of the GO Bond and will follow through on the Agency's commitment to spend all dollars within 10 years.

Proposal

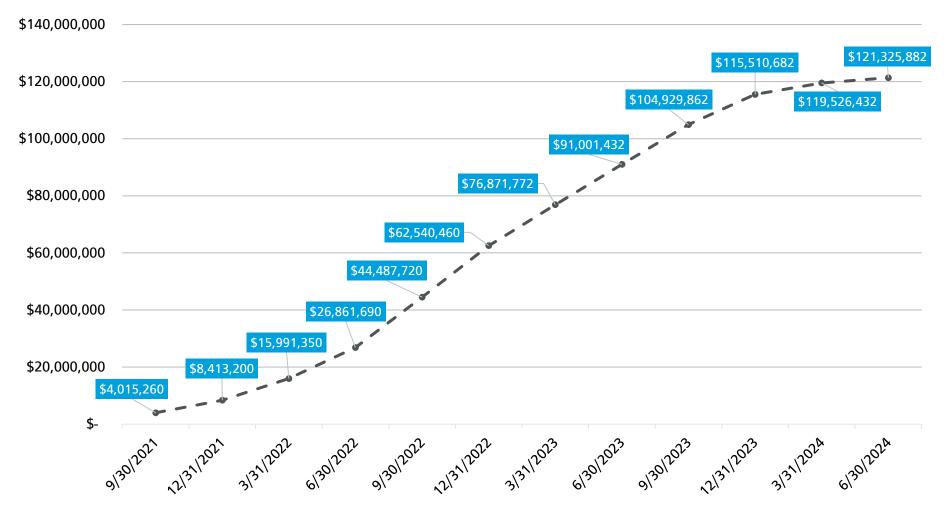
- Four projects
- Active or pending construction
  - Large, corridor and high impact projects



GO Bond

#### 4<sup>th</sup> Issuance – Estimated Spending/Cashflow

#### **4th Bond Issuance Projections**



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4<sup>th</sup> Issuance – Project Schedules

## A key lesson learned is to focus on fewer, larger projects already in construction. The 4<sup>th</sup> issuance reflects this lesson.

Planning	Design, Bid & Award	Construction		FY 21/22	FY 22/23	FY 23/24	FY 24/25
Program/Project	t Name		Fourth Issuance	Q1 Q2 Q3 Q4	4 Q1 Q2 Q3 Q4	Q1 Q2 Q3 Q4	Q1 Q2 Q3 Q4
Faster, Mor	e Reliable Transit						
Better Marke	et Street	\$	27,317,200				
L-Taraval Mu	ini Forward	\$	11,250,000				
Complete S	treets Improvements						
Better Marke	et Street	\$	22,230,800				
BART Canop	ies	\$	15,000,000				
Accessibility	y Improvements						
BART Canop	ies	\$	27,000,000				
Pedestrian :	Safety Improvements	5					
Western Add	dition Signals	\$	2,645,304				
Traffic Sign	als Improvements						
Better Marke	et Street	\$	27,317,200				
SFMTA Ca	apital Budget Update, Equ	ity Integration	, Transportation Bo	nd			2





# Appendix

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#### Bond Funded Projects - Open for Use

Project	Description			
1 California: Laurel Village	This project is to improve the safety and reliability, as well as reduce the travel time on the 1 California between Spruce to Laurel Street.			
10 Townsend: Sansome Contraflow Signals	This project is to provide necessary capital improvements to implement contraflow lane on Sansome Street to improve connections from Downtown to Russian Hill.			
19 Polk: Polk Street Transit Priority	This project designed and constructed three bus bulbs along Polk Street at Union, Broadway, and Sutter Street.			
30 Stockton Transit Priority	This project includes optimized bus stop locations, new and extended transit bulbs, establishment of transit-only lanes, and widened travel lanes.			
5 Fulton: East of 6 <sup>th</sup> Ave Transit Priority	This project implements various enhancements throughout the corridor.			
8 Bayshore – San Bruno Ave	This project implements traffic engineering changes to reduce travel time and improve transit reliability for the 8 Bayshore route along San Bruno Avenue.			
8 <sup>th</sup> & Market Street Transit Boarding Island	This project creates a section of class IV bikeway at 8th, Market, Hyde, and Grove Streets.			
9 San Bruno: 11 <sup>th</sup> Street and Bayshore Blvd Rapid	This project implements engineering improvements which include transit stop placement optimization, bus bulbs, boarding islands, and pedestrian improvements			

#### Bond Funded Projects - Open for Use

Project	Description			
Arguello	This project is designed to replace traffic signals at six intersections along Arguello Boulevard with new equipment.			
Islais Creek Maintenance and Operations Facility – Phase II	This project is to construct a motor coach maintenance and operations facility.			
Mission Street & Trumbull Street Intersection Upgrade	This project supports the construction of intersection improvements at Mission Street and Trumbull Street.			
Muni Metro East Facility – Phase II	This project extends five storage tracks at the southwest corner of MME to provide additional storage space.			
N Judah Transit Priority	This project implements transit priority lanes with efficient stop spacing, created better boarding zones, and added improved signage.			
UCSF Platform Extension and Crossover Track	This project extends the University of California, San Francisco northbound platform by 160 feet.			
Mission Bay Loop	This project supports the reliability of the overall system by allowing trains to turn around for special events or peak hours.			
Underground Storage Tanks	This project installed replacement underground storage tanks for waste and maintenance fluid at the Kirkland, Flynn Facility, and Scott Facilities with above ground and underground tanks.			

#### Bond Funded Projects - Open for Use

Project	Description
Pedestrian Countdown Signals on High- Injury Corridors	This project plans, designs, and upgrades traffic signals between seventeen locations so that Pedestrian Countdown signals can be added.
22 Fillmore: OCS on Church/Duboce (Overhead Lines)	This project installs red transit-only lanes along Church Street to improve route reliability.
4 <sup>th</sup> Street I-80 Vision Zero Improvements	This project improves the intersections of 4 <sup>th</sup> at Bryant and Harrison in coordination with construction of the Central Subway.
Contract 64	This project designed and constructed new traffic signals at nine locations.
Potrero Avenue Roadway Improvements	This project brought revitalizing facelift to the public space adjacent to the Zuckerberg San Francisco General Hospital and Trauma Center with pedestrian safety improvements.