Integrating Racial Equity in the 10-Year Capital Plan

Office of Resilience and Capital Planning Capital Planning Committee, Discussion Item December 14, 2020



10-Year Capital Plan Imperatives

Recovery

Promote local economic stimulus and recovery through strategic infrastructure and capital investment

Racial Equity

Eliminate racial and social disparities and promote equity in the services delivered by the City's facilities and infrastructure

Climate Resilience

Address the challenges of eliminating GHG emissions and adapting to unavoidable climate impacts









Office of Racial Equity

Transforming systems to support the collective liberation of Black, Indigenous, and People of Color in San Francisco.

- Assisting City departments with the development of Racial Equity Action Plans
 - These plans, particularly Phase II, will integrate racial equity into the processes and policies of each department, including the community engagement process that informs each department's capital priorities.
- Budget Equity Tool to assess City budget decisions and priorities
- Racial Equity Policy Analysis Tool for legislation



Capital Plan Funding Principles

Equity statement applying across all funding principles:

San Francisco strives for racial and social equity across our programs and investments. For capital, this means enabling access allocating resources towards expanding equitable access to quality housing, open space, transportation, health, and other public services for Black, indigenous, and people of color while improving outcomes for all groups experiencing marginalization, including based on gender, sexual orientation, ability, age, and more. In addition, capital planning supports departments in their respective racial equity plans that inform each department's capital priorities. The 10-Year Capital Plan strives to fund projects that address racial and social disparities and promote equity in the services delivered by the City's facilities and infrastructure.



Capital Plan Funding Principles

Addresses Legal or Regulatory Mandate

Protects Life Safety and Enhances Resilience, including Racial Equity

Ensures Asset Preservation and Sustainability

Serves Programmatic or Planned Needs

Promotes Economic Development

Resilience includes eliminating racial and social disparities so that all San Franciscans may recover and thrive no matter the shocks and stresses they face.



Racial Equity in Funding Imperatives

- Addressing severe racial disparities only made worse by COVID-19
 - E.g., Health and mental health, housing and homeless, employment, digital connectivity, transportation
- G.O. Bond Program, including near-term
 Transportation, Affordable Housing, and Public
 Health bonds
- > COP Recovery Stimulus projects



Racial Equity in Capital Planning Process

- Moving the whole ship towards delivering equitable outcomes
 - Racial equity across all capital programs and projects
 - Good \rightarrow Better \rightarrow Best project
- > Research on best practices
 - Equity analysis tool
 - Equitable levels of service planning



Equity Analysis Tool

- Series of questions to help incorporate equity considerations into proposed budgets, project proposals, policies
- Identify positive and negative impacts; community involvement and capacity building, contribution towards equity in service delivery; use of disaggregated data
- > Already used in many cities
- Benefits: Aligns with ORE + MBO efforts; Precedent with SLR tool for Capital Planning; Flexible
- Considerations: Need capacity to review, feedback, and ensure it informs decision making



Building Our Future

SF Planning's Racial and Social Equity Assessment Tool

- > Applies to all policy projects and budget
- > Worksheet that supports evaluation of:
 - Intended community impacts and program outcomes
 - \bigcirc $\hfill Data analysis of project$
 - Stakeholder engagement
 - Benefits , burdens, unintended consequences, and strategies for racial and social equity
- Already applied to Market Octavia Plan
 Amendment and CALLE 24 Special Area Design
 Guidelines
- Part of comprehensive effort, including:
 - O Planning Commission Equity Resolution
 - \bigcirc Equity Division
 - Prioritizing racial and social equity in General Plan amendments









Equitable level of service

- Asset management approach to achieve more equitable service levels across communities and geographies
- Applying an equity lens to level of service development, often involving identify geographies with higher proportion of BIPOC population
- Can integrate with department racial equity plans and budgeting tool
- Benefit: Data driven. Developed by departments - informed by racial equity plans and community engagement. Some SF depts already doing this, including Recreation and Parks.
- Considerations: Potentially challenging to define service level goals



A. Reduce disparities across all plan areas, starting with the most severe inequities

By 2035, all Portlanders benefit equitably and contribute to costs equitably in community services and infrastructure investments.

- Action 6: Devise and apply equity levels of service in infrastructure asset management. The intent is to:
 - Distribute projects to eliminate public health risks and provide environmental benefit across all social and economic demographics.
 - Evaluate the risk of not meeting those levels of service.
 - Identify budget needed to mitigate that risk.



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Next steps

- 1. Enhance racial equity language in Capital Plan
- 2. Fund racial equity imperatives., e.g. G.O. Bond and COP Program
- 3. Integrate racial equity analysis questions into future Capital Budget and Plan submissions
 - In collaboration with Office of Racial Equity and Mayor's Budget Office
- 4. Continue to support departments to develop capital priorities informed by their racial equity plans and/or other racial equity analysis, including level of service



Questions and Discussion

Thank you! Contact: Melissa.Higbee@sfgov.org Office of Resilience and Capital Planning

