Resolution Authorizing the Issuance of Development Special Tax Bonds –City and County of San Francisco Special Tax District No. 2020-1 (Mission Rock Facilities and Services)----Not to Exceed Aggregate Principal Amount of $43,300,000]

Resolution Supplementing Resolution No. 196-20 authorizing the issuance and sale of one or more series of Development Special Tax Bonds for City and County of San Francisco Special Tax District No. 2020-1 (Mission Rock Facilities and Services) in the aggregate principal amount not to exceed $43,300,000; approving related documents, including an Official Statement, Fiscal Agent Agreement, Bond Purchase Agreement, Continuing Disclosure Certificate, and Pledge Agreement; and determining other matters in connection therewith, as defined herein.

WHEREAS, California Statutes of 1968, Chapter 1333 (“Burton Act”) and San Francisco Charter, Section 4.114 and Appendix B, beginning at Section B3.581, empower the City and County of San Francisco (“City”), acting through the San Francisco Port Commission (“Port” or “Port Commission”), with the power and duty to use, conduct, operate, maintain, manage, regulate, and control the lands within Port jurisdiction; and

WHEREAS, Seawall Lot 337 Associates, LLC, a Delaware limited liability company (“Master Developer”) and the City, acting by and through the Port, are parties to a Disposition and Development Agreement (as amended from time to time, “DDA”), including a Financing Plan (as amended from time to time, “Financing Plan”), that governs the disposition and development of certain parcels in the jurisdiction of the Port, including Seawall Lot 337, 3.53 acres located at Terry A. Francois Boulevard from Third Street to Mission Rock Street, China Basin Park and ½ acre to the east of Terry A. Francois Boulevard between Pier 48 and Pier 50 (“Project Site”), and also provides for development of Pier 48, which DDA was approved by the Board of Supervisors of the City (“Board of Supervisors” or “Board”) by Resolution No. 42-
WHEREAS, The Port collaborated with the State Lands Commission and the Legislature, resulting in an amendment of the Burton Act to lift or suspend its statutory trust use restrictions that impede the Port’s ability to realize the development potential of Port lands; under Senate Bill 815 (Stats. 2007, ch. 660, as amended by Stats. 2016, ch. 529) (“SB 815”), the Port is authorized to lease certain seawall lots south of Market Street, including the Project Site, for nontrust purposes, providing revenues for rehabilitation of historic wharves and piers and other trust uses; SB 815 allows long-term nontrust uses that are otherwise not permissible under the Burton Act as a primary mechanism to generate Port revenues for trust purposes, including the construction of infrastructure needed for development; and

WHEREAS, On November 3, 2015, San Francisco voters approved the Mission Rock Affordable Housing, Parks, Jobs and Historic Preservation Initiative (“Proposition D”), which authorized increased height limits on the Project Site, subject to environmental review, and established a City policy to encourage development of the Project Site; Proposition D specifically provides that it is intended to encourage and implement the lease and development of the Project Site as described in SB 815 to support the purposes of the Burton Act, especially the preservation of historic piers and historic structures and construction of waterfront plazas and open space; and

WHEREAS, The proposed development of the Project Site, which is commonly referred to as the Mission Rock project (“Project”), will be a new mixed-use neighborhood that is proposed to include a mix of commercial/office, retail, parking, and market rate and affordable residential uses and approximately eight acres of new and expanded parks and shoreline access; and

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WHEREAS, Under the DDA, (i) the Master Developer is responsible for master
development of the Project Site, including construction of public infrastructure, (ii) the Port and
Master Developer will enter into a master lease for all of the Project Site, (iii) the Port will
convey development parcels to vertical developers and those parcels will be released from
the master lease, and (iv) the Port may enter into a separate lease with the Master Developer
(or an affiliate of Master Developer) for development of Pier 48; and

WHEREAS, The City anticipates that, in addition to the infrastructure and private
development described above, future improvements will be necessary to ensure that the
shoreline, public facilities, and public access improvements will be protected should sea level
rise in the vicinity of the Project Site, and the Board of Supervisors desires to provide a
mechanism to pay for the costs of such improvements; and

WHEREAS, At its hearing on October 5, 2017, and prior to recommending proposed
Planning Code amendments for approval, by Motion No. M-20017, the Planning Commission
certified a Final Environmental Impact Report (“FEIR”) for the Project pursuant to the
California Environmental Quality Act (“CEQA”) (California Public Resources Code, Section
21000 et seq.), the CEQA Guidelines (14 Cal. Code Reg., Section 15000 et seq.), and
Administrative Code, Chapter 31; a copy of said Motion is on file with the Clerk of the Board in
File No. 171117, and is incorporated herein by reference; and

WHEREAS, In recommending proposed Planning Code amendments for approval by
the Board at its hearing on October 5, 2017, by Motion No. M-20018, the Planning
Commission also adopted findings under CEQA, including a statement of overriding
consideration, and a Mitigation Monitoring and Reporting Program (“MMRP”), and copies of
said Motion and MMRP are on file with the Clerk of the Board in File No. 171117, and are
incorporated herein by reference; and

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WHEREAS, Under Chapter 43, Article X of the San Francisco Administrative Code (as it may be amended from time to time, “Code”), which Code incorporates by reference the Mello-Roos Community Facilities Act of 1982, as amended (“Mello-Roos Act”), the Board is authorized to establish a special tax district and to act as the legislative body for a special tax district; and

WHEREAS, The Board of Supervisors has conducted proceedings under and pursuant to the Code to form “City and County of San Francisco Special Tax District No. 2020-1 (Mission Rock Facilities and Services)” (“Special Tax District”), to authorize the levy of special taxes upon the land within the Special Tax District pursuant to a rate and method of apportionment of special tax (“Rate and Method”) and to authorize the issuance of bonds and other debt (as defined in the Mello-Roos Act) secured by said special taxes for the purpose of financing certain improvements (“Facilities”) and incidental expenses (“incidental expenses”), all as described in those proceedings; and

WHEREAS, The Board of Supervisors has determined that such debt may include an agreement by the Special Tax District (or the City on behalf of the Special Tax District) to repay the City, acting by and through the Port Commission, for one or more advances of land proceeds and other sources of Port funding to pay the costs of the Facilities and incidental expenses (“Advances”), which repayment obligation (“Repayment Obligation”) may be evidenced by one or more promissory notes ratified or executed by the Special Tax District (or the City on behalf of the Special Tax District) in favor of the Port Commission; and

WHEREAS, The Board of Supervisors conducted a special election of the qualified elector in the Special Tax District on April 20, 2020, and the issues presented at the special election included the incurring of bonded indebtedness and other debt in the maximum aggregate principal amount of $3,700,000,000 (“Limit”), which Limit was to be calculated in

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accordance with Resolution No. 161-20, which was adopted on April 14, 2020, and signed by
Mayor London Breed on April 24, 2020 (“Resolution of Necessity”); and

WHEREAS, In the Resolution of Necessity, the Board of Supervisors resolved that because the City expects to repay the Repayment Obligation with, among other sources, special taxes levied in the Special Tax District and proceeds of bonded indebtedness and other debt incurred by or on behalf of the Special Tax District, (i) the Repayment Obligation shall be included in the calculation of the Limit and (ii) any such bonded indebtedness or other debt (as defined in the Mello-Roos Act) incurred by or on behalf of the Special Tax District to repay the Repayment Obligation (and the related costs of issuance and costs of funding a debt service reserve fund) shall not be included in the calculation of the Limit; and

WHEREAS, Pursuant to Resolution No. 196-20, which was adopted on May 5, 2020, and signed by Mayor London Breed on May 15, 2020 (“Original Resolution of Issuance”), the Board of Supervisors authorized the issuance of up to $3,700,000,000 of bonded indebtedness and other debt on behalf of the Special Tax District and directed staff to prepare documentation for such bonded indebtedness and other debt and return to the Board of Supervisors for approval of such documentation; and

WHEREAS, Section 43.10.15.2 of the Code authorizes the City, on behalf of the Special Tax District, to enter into an agreement with any third party that pledges to the Special Tax District funds that will be used to pay for facilities or services that the Special Tax District is authorized to finance or to pay debt service on bonds or debt issued by or for the Special Tax District; and

WHEREAS, Under California Government Code Sections 53395 et seq. (“IFD Law”), the Board of Supervisors is authorized to establish an infrastructure financing district and to act as the legislative body for such an infrastructure financing district; more specifically, the
WHEREAS, By Ordinance No. 27-16, which the Board of Supervisors adopted on March 1, 2016, and which was signed by Mayor Edwin Lee on March 11, 2016 (“Ordinance Establishing IFD”), the Board of Supervisors, among other things, declared “City and County of San Francisco Infrastructure Financing District No. 2 (Port of San Francisco)” (“IFD”) to be fully formed and established, approved an infrastructure financing plan for the IFD (“IFD Infrastructure Financing Plan”), and designated initial proposed project areas within the IFD; and

WHEREAS, In accordance with the DDA, by Ordinance No. 34-18, which the Board of Supervisors adopted on February 27, 2018, and which was signed by the Mayor on March 6, 2018 (“Ordinance Establishing Project Area I and Sub-Project Areas I-1 through I-13”), the Board of Supervisors, among other things, declared the following project area (“Project Area I”) and sub-project areas (collectively, “Sub-Project Areas”) within the Project Site to be fully formed and established and approved Appendix I to the IFD Infrastructure Financing Plan: (i) “Project Area I (Mission Rock),” (ii) “Sub-Project Area I-1 (Mission Rock),” (iii) “Sub-Project Area I-2 (Mission Rock),” (iv) “Sub-Project Area I-3 (Mission Rock),” (v) “Sub-Project Area I-4 (Mission Rock),” (vi) “Sub-Project Area I-5 (Mission Rock),” (vii) “Sub-Project Area I-6 (Mission Rock),” (viii) “Sub-Project Area I-7 (Mission Rock),” (ix) “Sub-Project Area I-8 (Mission Rock),” (x) “Sub-Project Area I-9 (Mission Rock),” (xi) “Sub-Project Area I-10 (Mission Rock),” (xii) “Sub-Project Area I-11 (Mission Rock),” (xiii) “Sub-Project Area I-12 (Mission Rock),” and (xiv) “Sub-Project Area I-13 (Mission Rock); and

WHEREAS, Under Section 53395.2 of the IFD Law, the IFD is authorized to pledge revenues available from the Sub-Project Areas and allocated to it pursuant to Article 3 of the IFD Law (commencing with Section 53396) to pay the principal of, and interest on, bonds
issued pursuant to the Mello-Roos Act, the proceeds of which have been or will be used
entirely for allowable purposes of the IFD; and

WHEREAS, By Resolution No. 37-18, which the Board of Supervisors adopted on
February 13, 2018, and which was signed by Mayor Mark Farrell on February 23, 2018, the
Board of Supervisors, acting as the legislative body of the IFD, authorized execution of one or
more pledge agreements by the IFD that provides, among other things, for the pledge of tax
increment revenues allocated to the IFD with respect to all or any of the Sub-Project Areas, as
applicable, to bonds issued for a special tax district that is formed by the Board of Supervisors
to finance all or any of the facilities that can be financed by the IFD with tax increment
generated in the Sub-Project Areas; and

WHEREAS, A default judgment was entered on October 17, 2019, by the Superior
Court of the County of San Francisco in a judicial validation action related to, among other
things, the IFD, the Sub-Project Areas and such pledge agreements (Case No. CGC-18-
565561) (“Validation Judgment”); and

WHEREAS, The Board of Supervisors now wishes to supplement the Original
Resolution of Issuance to provide for the issuance of one or more series of its City and County
of San Francisco Special Tax District No. 2020-1 (Mission Rock Facilities and Services)
Development Special Tax Bonds (“2021 Bonds”), pursuant to a Fiscal Agent Agreement
(“Fiscal Agent Agreement”) by and between the City, for and on behalf of the Special Tax
District, and a fiscal agent selected by the Office of Public Finance (“Fiscal Agent”), and there
have been submitted to the Board of Supervisors certain documents described below
providing for the issuance of the 2021 Bonds for the Special Tax District and the use of the
proceeds of those 2021 Bonds, and the Board of Supervisors with the aid of its staff, has
reviewed the documents and found them to be in proper order; and

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WHEREAS, The 2021 Bonds and all other bonds issued pursuant to the Fiscal Agent Agreement shall be paid from the Development Special Tax levied under the Rate and Method, and not from other special taxes that may be levied under the Rate and Method; and

WHEREAS, In accordance with the Resolution of Necessity, to the extent that proceeds of the 2021 Bonds are used to repay the Repayment Obligation, the corresponding principal amount of the 2021 Bonds shall not be subtracted from the Limit; and

WHEREAS, In accordance with the DDA, the IFD and the City, on behalf of the Special Tax District, wish to enter into a pledge agreement (“Pledge Agreement”) to memorialize a pledge by the IFD of certain tax increment generated in the Sub-Project Areas to pay, among other things, debt service on the 2021 Bonds; and

WHEREAS, There has also been submitted to the Board of Supervisors a form of preliminary Official Statement in connection with the marketing of the 2021 Bonds, and the Board of Supervisors, with the aid of its staff, has reviewed the preliminary Official Statement (“Preliminary Official Statement”); and

WHEREAS, The City commissioned Integra Realty Resources (“Appraiser”) to prepare an appraisal of the fair market value of the taxable property in the Special Tax District (consisting of leasehold interests in certain parcels owned by the City), and the Appraiser prepared an Appraisal Report, dated October 21, 2020, in which it estimated the fair market value as of April 22, 2020 to be $150,400,000 (“Original Appraisal”); and

WHEREAS, On October 27, 2020, staff provided to the Port Commission an update on the Project and plan of finance, including the proposed issuance of the 2021 Bonds, and by Resolution No. 20-48, the Port Commission recommended that the Board of Supervisors, as the legislative body of the Special Tax District, (i) approve the issuance of the 2021 Bonds, in one or more series in the aggregate principal amount not to exceed the lesser of (A) $50,100,000 (based on the Original Appraisal) and (B) such lower amount required to achieve
a 3-to-1 value-to-lien ratio if a revised appraisal concludes that the market value of the
leasehold interests in the taxable parcels in the CFD is lower than $150,400,000; and (ii)
approve related documents and actions; and authorized and directed the Executive Director of
the Port to cause the documents described herein to be submitted to the Board of Supervisors
for its consideration and to work with the Director of the Office of Public Finance to finalize
and cause the distribution of the Preliminary Official Statement; and

WHEREAS, A copy of Port Commission Resolution No. 20-48 is in Board File No.
[20____], and is incorporated in this Resolution by reference; and

WHEREAS, Subsequent to the Port Commission’s adoption of its Resolution No. 20-
48, the Appraiser prepared an update to the Original Appraisal (“Updated Appraisal”) dated
November 9, 2020, in which the Appraiser estimates the fair market value of the taxable
property in the Special Tax District as of October 28, 2020 to be $130,000,000; and

WHEREAS, In Resolution No. 160-20, which was adopted by the Board of Supervisors
on April 14, 2020, and signed by the Mayor on April 24, 2020, a copy of which is in Board File
No. 200120 (“Resolution of Formation”), the Board of Supervisors approved and ratified the
appointment of the Port as the CFD Agent (as defined in the DDA) for the Special Tax District,
which, under the DDA, includes determining in collaboration with the Office of Public Finance
whether, in what amounts, and the terms by which the City will issue special tax bonds on
behalf of the Special Tax District; and

WHEREAS, The Board of Supervisors has obtained and disclosed the information
required to be disclosed pursuant to Government Code Section 5852.1; and

WHEREAS, All conditions, things and acts required to exist, to have happened and to
have been performed precedent to and in the issuance of the 2021 Bonds and the levy of the
special taxes as contemplated by this Resolution and the documents referred to herein exist,
have happened and have been performed in due time, form and manner as required by
applicable law, including the Code; now therefore be it

RESOLVED, That the foregoing recitals are all true and correct; and, be it

FURTHER RESOLVED, That pursuant to the Code (including the Mello-Roos Act,
which is incorporated therein), the Original Resolution of Issuance, this Resolution and the
Fiscal Agent Agreement, the 2021 Bonds are hereby authorized to be issued in one or more
series in an aggregate principal amount not to exceed $43,300,000; except as provided
below; and, be it

FURTHER RESOLVED, That the 2021 Bonds shall be dated, bear interest at the rates,
mature on the dates, be issued in the form, be subject to redemption, and otherwise be issued
on the terms and conditions, all as set forth in the Fiscal Agent Agreement and in accordance
with this Resolution; provided, however, that the interest rate shall not exceed the maximum
rate permitted by law; the Fiscal Agent, an Authorized Officer (as defined below) and other
responsible officers of the City are hereby authorized and directed to take such actions as are
required to cause the delivery of the 2021 Bonds upon receipt of the purchase price thereof;
and, be it

FURTHER RESOLVED, That the Director of the Office of Public Finance is hereby
authorized to determine, after consultation with the City’s bond counsel, municipal advisors
and the Underwriter, (i) the name of the 2021 Bonds, (ii) the number of series of 2021 Bonds
to be issued, (iii) the final principal amount of each series of the 2021 Bonds and (iv) whether
each series of the 2021 Bonds will be issued as tax-exempt or taxable bonds; and, be it

FURTHER RESOLVED, That the Board of Supervisors hereby finds the following:

(a) The issuance of the 2021 Bonds is in compliance with the Code, the

Original Resolution of Issuance, the Fiscal Agent Agreement and the City’s “Amended
and Restated Local Goals and Policies for Special Tax Districts and Special Tax
Districts” adopted by the Board of Supervisors on November 26, 2013 by Resolution No. 414-13, and signed by Mayor Edwin Lee on November 27, 2013 ("Goals and Policies”);

(b) The Updated Appraisal has been prepared consistent with the Goals and Policies; and

(c) The Updated Appraisal concludes that the taxable property in the Special Tax District has a market value (subject to the various assumptions and conditions set forth in the Updated Appraisal) that would be at least three times the maximum authorized principal amount of the 2021 Bonds approved herein and the principal amount of all other bonds outstanding that are secured by a special tax levied pursuant to the Code or the Mello-Roos Act on property within the Special Tax District or a special assessment levied on property within the Special Tax District; and, be it

FURTHER RESOLVED, That the Mayor, the Controller, and the Director of the Office of Public Finance, or such other official of the City as may be designated by such officials (each, an “Authorized Officer”) is hereby authorized and directed to execute and deliver the documents approved herein in substantially the form on file with the Clerk of the Board of Supervisors, together with such additions or changes as are approved by such Authorized Officer, including such additions or changes as are necessary or advisable to permit the timely issuance, sale and delivery of the 2021 Bonds; the approval of such additions or changes shall be conclusively evidenced by the execution and delivery by an Authorized Officer of the documents herein specified; and, be it

FURTHER RESOLVED, That the Board of Supervisors hereby approves the Fiscal Agent Agreement, in substantially the form on file with the Clerk of the Board of Supervisors; the terms and provisions of the Fiscal Agent Agreement, as executed, are incorporated herein by this reference as if fully set forth herein; an Authorized Officer is hereby authorized and

directed to execute the Fiscal Agent Agreement on behalf of the City, with such changes, additions or deletions as may be approved by the Authorized Officer, and the Clerk of the Board of Supervisors is hereby authorized and directed to attest thereto; and, be it

FURTHER RESOLVED, That the Board of Supervisors hereby approves the Pledge Agreement, in substantially the form on file with the Clerk of the Board of Supervisors; an Authorized Officer is hereby authorized and directed to execute the Pledge Agreement on behalf of the City, with such changes, additions or deletions as may be approved by the Authorized Officer, and the Clerk of the Board of Supervisors is hereby authorized and directed to attest thereto; and, be it

FURTHER RESOLVED, That the Board of Supervisors hereby approves the Preliminary Official Statement prepared in connection with the 2021 Bonds in substantially the form on file with the Clerk of the Board of Supervisors, together with any changes therein or additions thereto deemed advisable by an Authorized Officer; the Board of Supervisors hereby approves and authorizes the distribution by the underwriter of the 2021 Bonds of the Preliminary Official Statement to prospective purchasers of the 2021 Bonds, and authorizes and directs an Authorized Officer on behalf of the City to deem the Preliminary Official Statement “final” pursuant to Rule 15c2-12 under the Securities Exchange Act of 1934 (“Rule”) prior to its distribution to prospective purchasers of the 2021 Bonds; the execution by an Authorized Officer of the final Official Statement, which shall include 2021 Bond pricing information, such other changes and additions thereto deemed advisable by an Authorized Officer, and such information permitted to be excluded from the Preliminary Official Statement pursuant to the Rule, shall be conclusive evidence of the approval of the Official Statement by the City; and, be it

FURTHER RESOLVED, That the Board of Supervisors hereby approves the form of the continuing disclosure certificate with respect to the 2021 Bonds in substantially the form
attached to the Official Statement ("Continuing Disclosure Certificate"); an Authorized Officer is hereby authorized and directed to complete and execute the Continuing Disclosure Certificate on behalf of the City (for and on behalf of the Special Tax District) with such changes, additions or deletions as may be approved by the Authorized Officer; and, be it

FURTHER RESOLVED, That the Bond Purchase Agreement, between the City, for and on behalf of the Special Tax District, and Stifel, Nicolaus & Company, Inc. ("Underwriter"), in substantially the form on file with the Clerk of the Board of Supervisors and made a part hereof as though set forth in full herein, is hereby approved by the Board of Supervisors; an Authorized Officer is hereby authorized and directed to execute and deliver the Bond Purchase Agreement in such form, together with such changes, insertions and omissions that are approved by an Authorized Officer and that are in accordance with the provisions of this Resolution, such execution to be conclusive evidence of such approval; subject to the requirement that the Underwriter’s discount on the purchase of the 2021 Bonds may not exceed 1.50% of the par amount of the 2021 Bonds; and, be it

FURTHER RESOLVED, That in addition, and pursuant to Section 53345.8 of the Mello-Roos Act, the Board of Supervisors hereby finds and determines that an Authorized Officer may not execute and deliver the Bond Purchase Agreement unless the taxable property in the Special Tax District has a market value (based on an appraisal with a dated date that is no earlier than 90 days prior to the pricing of the 2021 Bonds) that is at least three times the principal amount of the 2021 Bonds to be sold and the principal amount of all other bonds outstanding that are secured by a special tax levied pursuant to the Code or the Mello-Roos Act on property within the Special Tax District or a special assessment levied on property within the Special Tax District; the Board of Supervisors hereby approves the negotiated sale of the 2021 Bonds to the Underwriter pursuant to such Bond Purchase Agreement; and, be it
FURTHER RESOLVED, That the Board of Supervisors hereby finds that sale of the 2021 Bonds to the Underwriter at a negotiated sale pursuant to the Bond Purchase Agreement will result in a lower overall cost than would be achieved by selling the 2021 Bonds at a public sale utilizing competitive bidding; and, be it

FURTHER RESOLVED, The Board of Supervisors previously approved the levy on the secured roll of special taxes on possessory interests in the Special Tax District pursuant to Resolution No. 200-20, which was adopted by the Board of Supervisors on May 5, 2020 and approved by the Mayor on May 15, 2020, and the Board of Supervisors agrees to continue levying the Development Special Tax on the secured roll as long as any Bonds (as defined in the Fiscal Agent Agreement) remain outstanding under the Fiscal Agent Agreement; and, be it

FURTHER RESOLVED, That all actions heretofore taken by the officers and agents of the City (including, but not limited to the CFD Agent in accordance with the DDA and the Resolution of Formation) with respect to the establishment of the Special Tax District and the sale and issuance of the 2021 Bonds are hereby approved, confirmed and ratified, and the appropriate officers and agents of the City (including, but not limited to the CFD Agent in accordance with the DDA and the Resolution of Formation) are hereby authorized and directed to do any and all things and take any and all actions and execute any and all certificates, agreements and other documents, which they, or any of them, may deem necessary or advisable in order to consummate the lawful issuance and delivery of the 2021 Bonds in accordance with this Resolution, including but not limited to any actions required in connection with issuance of ratings or a municipal bond insurance policy with respect to the 2021 Bonds, and any certificate, agreement, and other document described in the documents herein approved; all actions to be taken by an Authorized Officer, as defined herein, may be taken by such Authorized Officer or any designee, with the same force and effect as if taken by the Authorized Officer; and, be it
FURTHER RESOLVED, That this Resolution shall take effect from and after its adoption; the provisions of any previous resolutions in any way inconsistent with the provisions hereof in and for the issuance of the 2021 Bonds as herein described are hereby repealed.

APPROVED AS TO FORM:

DENNIS J. HERRERA
City Attorney

By: /s/ Mark D. Blake
MARK D. BLAKE
Deputy City Attorney

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